

# Saratoga Cemetery District Annual Financial Report June 30, 2010



# Saratoga Cemetery District

# **Board of Trustees**

Board Member's Name	Title
James Sorden	Chairman
Judy Johnstone	Vice-Chairman
Gregory T. Fox	Treasurer
Victoria Bosworth	Trustee
Vacant	Trustee

Saratoga Cemetery District Gary Reed, District Manager 14766 Oak Street Saratoga, CA 95070-6058 (408) 867-3717 Saratoga Cemetery District

**Annual Financial Report** 

For the Year Ended June 30, 2010

# Saratoga Cemetery District Annual Financial Report For the Year Ended June 30, 2010

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**Financial Section** 



Charles Z. Fedak & Company

Certified Public Accountants An Accountancy Corporation 6081 Orange Avenue Cypress, California 90630 (714) 527-1818 (562) 598-6565 FAX (714) 527-9154 EMAIL czfco@czfcpa.com

**Independent Auditor's Report** 

Board of Trustees Saratoga Cemetery District Saratoga, California

We have audited the accompanying financial statements of the Saratoga Cemetery District (District) as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Saratoga Cemetery District as of June 30, 2010, and the respective changes in financial position and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated September 16, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit. This report can be found on page 23.

Management's discussion and analysis and the budgetary comparison information on pages 2 through 5 and 22, respectively, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information or express an opinion on it.

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September 16, 2010 Cypress, California < Page Intentionally Left Blank >

As management of the Saratoga Cemetery District (District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities and performance of the District for the fiscal year ended June 30, 2010. Please read it in conjunction with additional information that we have furnished in the accompanying basic financial statements, which follow this section.

# **Financial Highlights**

- The District's net assets increased 11.8% or \$865,800 to \$7,333,722, as a result of this year's operations.
- During the year, the District's property tax revenue decreased by 0.7% or \$4,346.
- Total revenues from all sources increased 21.4% or \$251,555 from the prior year due to a record high number of 138 internments in fiscal year 2010.
- Total expenses increased 2.8% or \$15,160 from the prior year primarily due to a \$9,311 increase in salaries and benefits and a \$7,018 increase in materials and supplies expense.
- Total cost for the District's general fund programs exceeded the 2010 adopted budget by 2.1% or \$9,779.

# **Using This Financial Report**

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities provide information about the activities and performance of the District using accounting methods similar to those used by private sector companies. The Statement of Net Assets includes all of the District's investments in resources (assets) and the obligations to creditors (liabilities). It also provides the basis for computing a rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District. All of the current year's revenue and expenses are accounted for in the Statement of Activities. This statement measures the success of the District's operations over the past year and can be used to determine the District's net operating reserves and credit worthiness.

# **District Activities**

The Saratoga Cemetery District was organized in August 1927, and operates in conformity with the provisions of Part 4 of Division 8 of the Health and Safety Code, commencing at Section 8890. The District currently maintains the Madronia Cemetery located at 14766 Oak Street in Saratoga, California.

The District provides lower cost cemetery plots and burials for the residents and taxpayers, including their qualified relatives, located within the boundaries of the District. The current boundaries of the District include the cities of Saratoga and Monte Sereno, and portions of the County of Santa Clara that fall within the Saratoga Union Elementary School District.

The District is governed by a five member Board of Trustees, appointed by the County of Santa Clara's Board of Supervisors, to serve a term of four years.

The District maintains budgetary controls, the objectives of which are to ensure the compliance with legal provisions, embodied in the annually appropriated budget approved by the Board of Trustees. Activities of the governmental funds are included in the annual appropriated budget. The legal level of budgetary control is established at the fund level, further limited by two categories, the operating budget (consisting of total operations, operating projects, and debt service) and the capital budget (consisting of capital project expenditures). Budget adjustments that increase or decrease the appropriations or reserves of any fund require Board approval. Budget and actual comparisons are provided in this report for the General Fund for which an appropriated actual budget has been adopted. This comparison is presented on page 22 as part of required supplementary information for the budgeted funds.

#### **Government-wide Financial Statements**

#### Statement of Net Assets and Statement of Activities

One of the most important questions asked about the District's finances is, "Is the District better off or worse off as a result of this year's activities?" The Statement of Net Assets and the Statement of Activities report information about the District in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the District's *net assets* and changes in them. Think of the District's net assets – the difference between assets and liabilities – as one way to measure the District's financial health, or *financial position*. Over time, *increases or decreases* in the District's net assets are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors; however, such as changes in the District's property tax and assessment base to assess the *overall health* of the District.

#### **Governmental Funds Financial Statements**

#### Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 12 through 21.

# **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's budgetary information and compliance. Required supplementary information can be found on page 22.

# **Government-wide Financial Analysis**

#### **Condensed Statement of Net Assets**

	_	2010	2009	Change
Assets:				
Current assets	\$	640,899	308,219	332,680
Restricted assets		5,332,583	4,816,522	516,061
Capital assets, net	_	2,260,730	2,252,826	7,904
Total assets	_	8,234,212	7,377,567	856,645
Liabilities:				
Current liabilities – payable from unrestricted assets		33,503	32,863	640
Current liabilities - payable from restricted assets	_	1,187	10,982	(9,795)
Total liabilities	_	34,690	43,845	(9,155)
Net assets:				
Net investment in capital assets		2,260,730	2,252,826	7,904
Restricted		5,331,396	4,805,540	525,856
Unrestricted	_	607,396	275,356	332,040
Total net assets	\$	8,199,522	7,333,722	865,800

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the District, assets of the District exceeded liabilities by \$8,199,522 as of June 30, 2010.

A portion of the District's net assets (27% or \$2,260,730) reflects its investment in capital assets (net of accumulated depreciation), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets for operations; consequently, these assets are *not* available for future spending. At the end of fiscal year 2010, the District reflected a positive balance in its unrestricted net assets of \$607,396 that may be utilized in future years.

#### **Condensed Statement of Activities**

	_	2010	2009	Change
Expenses:				
Cemetery operations	\$	562,989	547,829	15,160
Total expenses	_	562,989	547,829	15,160
Program revenues		531,786	322,683	209,103
General revenues	_	897,003	854,551	42,452
Total revenues	_	1,428,789	1,177,234	251,555
Change in net assets		865,800	629,405	236,395
Net assets – beginning of period	_	7,333,722	6,704,317	629,405
Net assets – end of period	\$	8,199,522	7,333,722	865,800

The statement of activities shows how the District's net assets changed during the fiscal year. In the case of the District, net assets increased by \$865,800 during the fiscal year ended June 30, 2010.

# **Governmental Funds Financial Analysis**

The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, the *unreserved fund balance* may serve as a useful measure of the government's net resources for spending at the end of the fiscal year.

As of June 30, 2010, the District's General Fund reported a fund balance of \$622,067. An amount of \$610,370 constitutes the District's *unreserved fund balance*, which is available for future District operations. The remainder of fund balance of \$11,697 is *reserved* to indicate that it is not available for future spending because it has already been spent for inventory.

# **General Fund Budgetary Highlights**

The final actual expenditures for the General Fund at year-end were \$9,779 greater than budgeted. The variance is minor and, therefore, the District has adhered to its overall budget for 2010. The General Fund budget to actual comparison schedule can be found on page 22.

# **Capital Asset Administration**

Changes in capital asset amounts for the year were as follows:

		Balance		Transfers/	Balance
	-	2009	Additions	Deletions	2009
Capital assets:					
Non-depreciable assets	\$	1,775,104	91,555	(176,502)	1,690,157
Depreciable assets		1,436,144	176,502	-	1,612,646
Accumulated depreciation and amortization	-	(958,422)	(83,651)		(1,042,073)
Total capital assets, net	\$	2,252,826	184,406	(176,502)	2,260,730

See Note 3 for further analysis of the Districts capital assets.

# **Conditions Affecting Current Financial Position**

Management is unaware of any conditions, which could have a significant impact on the District's current financial position, net assets or operating results in terms of past, present and future.

# **Requests for Information**

The District's basic financial statements are designed to present users with a general overview of the District's finances and to demonstrate the District's accountability. If you have any questions about the report or need additional information, please contact the District's General Manager, Gary Reed, at the Saratoga Cemetery District, 14766 Oak Street, Saratoga, California, 95070-6058 or (408) 867-3717.

**Basic Financial Statements** 

# Saratoga Cemetery District Statement of Net Assets June 30, 2010 With comparative amounts as of June 30, 2009

Assets		2010	2009
Unrestricted assets:			
Cash and cash equivalents (note 2)	\$	628,127	291,275
Accrued interest receivable		1,075	2,784
Inventory and other		11,697	14,160
Total unrestricted assets		640,899	308,219
Restricted assets:			
Cash and cash equivalents (note 2)		1,359,896	1,525,201
Investments (note 2)		3,937,061	3,264,873
Accrued interest receivable		35,626	26,448
Total restricted assets		5,332,583	4,816,522
Noncurrent assets:			
Capital assets, net (note 3)		2,260,730	2,252,826
Total assets		8,234,212	7,377,567
Liabilities and Net Assets			
Current liabilities:			
Accounts payable and accrued expenses		18,832	20,177
Compensated absences (note 4)		14,671	12,686
Total current liabilities	_	33,503	32,863
Current liabilities payable from restricted assets:			
Accounts payable and accrued expenses		187	9,982
Deposits from others	_	1,000	1,000
Total current liabilities payable from restricted assets	_	1,187	10,982
Total liabilities		34,690	43,845
Net assets:			
Net investment in capital assets		2,260,730	2,252,826
Restricted – capital projects		2,803,854	2,513,597
Restricted – endowment		2,047,143	1,875,428
Restricted – pre-need		480,399	416,515
Unrestricted		607,396	275,356
Total net assets	\$	8,199,522	7,333,722

See accompanying notes to the basic financial statements

# Saratoga Cemetery District Statement of Activities For the Year Ended June 30, 2010 With comparative amounts for the Year Ended June 30, 2009

	_	2010	2009
Governmental Activities:			
Expenses:			
Cemetery operations:			
Salaries and benefits	\$	220,344	211,033
Materials and supplies		248,525	241,507
Facilities		10,469	17,386
Depreciation		83,651	77,903
Total expenses	_	562,989	547,829
Program revenues:			
Charges for services – cemetery operations		531,786	322,683
Total program revenues	_	531,786	322,683
Net program expense		31,203	225,146
General revenues:			
Property taxes		643,892	648,238
Interest earnings		231,511	184,713
Rental income – District house		21,600	21,600
Other		-	
Total general revenues		897,003	854,551
Change in net assets		865,800	629,405
Net assets – beginning of year		7,333,722	6,704,317
Net assets – end of year	\$	8,199,522	7,333,722

See accompanying notes to the basic financial statements

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# Saratoga Cemetery District Reconciliation of the Balance Sheet of Governmental Type Funds to the Statement of Net Assets June 30, 2010

	_	General Fund	Capital Projects Fund	Endowment Fund	Pre-need Fund	Total Governmental	Reclassifications & Eliminations	Statement of Net Assets
Unrestricted assets:								
Cash and cash equivalents	\$	628,127	-	-	-	628,127	-	628,127
Accrued interest receivable		1,075	-	-	-	1,075	-	1,075
Inventory and other	_	11,697				11,697	-	11,697
Total unrestricted assets	_	640,899				640,899		640,899
Restricted assets:								
Cash and cash equivalents		-	1,314,883	1,495	43,518	1,359,896	-	1,359,896
Investments		-	1,475,143	2,028,250	433,668	3,937,061	-	3,937,061
Accrued interest receivable	_	-	15,015	17,398	3,213	35,626		35,626
Total restricted assets	_	-	2,805,041	2,047,143	480,399	5,332,583		5,332,583
Noncurrent assets:								
Capital assets, net		-					2,260,730	2,260,730
Total assets	\$	640,899	2,805,041	2,047,143	480,399	5,973,482	2,260,730	8,234,212
Current liabilities:								
Accounts payable and accrued expenses	\$	18,832	-	-	-	18,832	-	18,832
Compensated absences		-	-	-	-	-	14,671	14,671
Total current liabilities	_	18,832	-		-	18,832	14,671	33,503
Current liabilities payable from restricted assets:								
Accounts payable and accrued expenses		-	187	-	-	187	-	187
Deposits from others	_	-	1,000	-		1,000	-	1,000
Total current liabilities payable from restricted assets	_	-	1,187			1,187		1,187
Total liabilities	_	18,832	1,187			20,019	14,671	34,690
Fund balance:								
Reserved for inventory		11,697	-	-	-	11,697	(11,697)	-
Reserved for capital projects		-	2,803,854	-	-	2,803,854	(2,803,854)	-
Reserved for endowment		-	-	2,047,143	-	2,047,143	(2,047,143)	-
Reserved for pre-need		-	-	-	480,399	480,399	(480,399)	-
Unreserved: Designated for cemetery operations		610,370	-	-	-	610,370	(610,370)	-
Total fund balance	_	622,067	2,803,854	2,047,143	480,399	5,953,463	(5,953,463)	
Total liabilities and fund balance	\$	640,899	2,805,041	2,047,143	480,399	5,973,482	(0,000,000)	
Net assets:	. =	,						
Net investment in capital assets							2,260,730	2,260,730
Restricted – capital projects							2,803,854	2,803,854
Restricted – endowment							2,047,143	2,047,143
Restricted – pre-need							480,399	480,399
Unrestricted							607,396	607,396
Total net assets							8,199,522	8,199,522

See accompanying notes to the basic financial statements

# Saratoga Cemetery District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Type Funds to the Statement of Activities For the Year Ended June 30, 2010

	_	General Fund	Capital Projects Fund	Endowment Fund	Pre-need Fund	Total Governmental	Reclassifications & Eliminations	Statement of Activities
Expenditures/Expenses:								
Cemetery operations:								
Salaries and benefits	\$	218,359	-	-	-	218,359	1,985	220,344
Materials and supplies		248,525	-	-	-	248,525	-	248,525
Facilities		-	10,469	-	-	10,469	-	10,469
Depreciation		-	-	-	-	-	83,651	83,651
Capital outlay	-	-	91,555			91,555	(91,555)	
Total expenditures/expenses	_	466,884	102,024			568,908	(5,919)	562,989
Program revenues:								
Charges for services - cemetery operations	_	153,601	288,604	48,475	41,106	531,786		531,786
Total program revenues	_	153,601	288,604	48,475	41,106	531,786		531,786
Net program expense								31,203
General revenues:								
Property taxes		643,892	-	-	-	643,892	-	643,892
Investment earnings		3,279	79,112	123,429	25,691	231,511	-	231,511
Rental income – District house		-	21,600	-	-	21,600	-	21,600
Other	_	-						
Total general revenues	_	647,171	100,712	123,429	25,691	897,003		897,003
<b>Total revenues</b>	_	800,772	389,316	171,904	66,797	1,428,789		
Excess of revenues over expenditures		333,888	287,292	171,904	66,797	859,881		
Other financing sources(uses):								
Transfers in(out)	_	137	2,965	(189)	(2,913)	-		
Net change in fund balance		334,025	290,257	171,715	63,884	859,881	(859,881)	-
Change in net assets		-	-	-	-	-	865,800	865,800
Fund balance/Net assets - beginning of year	_	288,042	2,513,597	1,875,428	416,515	5,093,582		6,704,317
Fund balance/Net assets - end of year	\$	622,067	2,803,854	2,047,143	480,399	5,953,463	5,919	7,570,117

See accompanying notes to the basic financial statements

# Saratoga Cemetery District Reconciliation of the Balance Sheet of Governmental Type Funds to the Statement of Net Assets, continued For the Year Ended June 30, 2010

#### **Reconciliation:**

Fund balance of governmental funds	\$ 5,953,463
Amounts reported for governmental activities in the statement of net assets is different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds balance sheet.	2,260,730
Long-term liabilities applicable to the District are not due and payable in the current period and accordingly are not reported as fund libailities. All liabilities' both surrent and long term, are reported in the Statement of Net Accete	
both current and long-term, are reported in the Statement of Net Assets. Compensated absences	(14,671)
Net assets of governmental activities	\$ 8,199,522
See accompanying notes to the basic financial statements	

# Saratoga Cemetery District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Type Funds to the Statement of Activities, continued For the Year Ended June 30, 2010

#### **Reconciliation:**

Net changes in fund balance of governmental fund	\$ 859,881
Amounts reported for governmental activities in the statement of activities is different because:	
Governmental funds report capital outlay as expenditures. However, in	
the statement of activities, the cost of those assets is allocated over their	
estimated useful lives as depreciation expense:	
Capital outlay	91,555
Depreciation expense	(83,651)
Some expenses reported in the Statement of Activities do not require the use of	
current financial resources and therefore are not reported as expenses in	
governmental funds as follows:	
Net change in compensated absences	 (1,985)
Change in net assets of governmental activities	\$ 865,800

See accompanying notes to the basic financial statements

# (1) Reporting Entity and Summary of Significant Accounting Policies

#### A. Organization and Operations of the Reporting Entity

The Saratoga Cemetery District (District) was organized in August 1927 and operates in conformity with the provisions of Part 4 of Division 8 of the Health and Safety Code, commencing at Section 8890. The District currently maintains the Madronia Cemetery located at 14766 Oak Street in Saratoga, California.

The District provides lower cost cemetery plots and burials for the residents and taxpayers, including their qualified relatives, located within the boundaries of the District. The current boundaries of the District include the cities of Saratoga and Monte Sereno, and portions of the County of Santa Clara that fall within the Saratoga Union Elementary School District. The District is governed by a five member Board of Trustees appointed by the County of Santa Clara's Board of Supervisors for a term of four years.

#### **B.** Basis of Accounting and Measurement Focus

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

Financial reporting is based upon all GASB pronouncements, as well as well as any applicable pronouncements of the Financial Accounting Standards Board (FASB), the Accounting Principals Board (APB), or any Accounting Research Bulletins (ARB) issued on or before November 30, 1989, unless they contradict or conflict with GASB pronouncements.

#### Government-wide Financial Statements

These statements are presented on an *economic resources* measurement focus and the accrual basis of accounting. Accordingly, all of the District's assets and liabilities, including capital assets, are included in the accompanying Statement of Net Assets. The Statement of Activities presents changes in net assets. Under the accrual basis of accounting, revenues are recognized in the period in which the liability is incurred. The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. The types of transactions reported as program revenues for the District are to be reported in three categories, if applicable: 1) charges for services, 2) operating grants and contributions, and, 3) capital grants and contributions. Charges for services include revenues from customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function. Grant and contributions include revenues restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### Governmental Fund Financial Statements

These statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds. Incorporated into these statements is a schedule to reconcile and explain the differences in net assets as presented in these statements to the net assets presented in the Government-wide Financial Statements. The District has presented its General Fund, Capital Projects Fund, Debt Service Fund, Endowment Fund, and Pre-need Fund, as its major funds, in this statement to meet the qualifications of GASB Statement No. 34.

# (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### **B.** Basis of Accounting and Measurement Focus, continued

Governmental funds are accounted for on a spending or *current financial resources* measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally 60-days after year-end) are recognized when due. The primary sources susceptible to accrual for the district are property taxes and assessments, interest earnings, investment revenue and operating and capital grant revenues. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. However, exceptions to this rule include principal and interest on debt, which are recognized when due.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

The District reports the following major governmental funds:

**General Fund** – is a government's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund when necessary.

**Capital Projects Fund** – is used to account for allocated revenues and expenditures relating to the acquisition, improvement and sale of cemetery plots within the District.

**Endowment Fund** – is used to provide continued maintenance and operation of the District after normal revenues have ceased.

**Pre-need Fund** - is used for burial services at a future unknown date for the citizens within the District's boundaries who are unable to finance their own burial. As pre-need sales become realized, funds are transferred from the Pre-Need Fund to the General Fund.

#### C. Assets, Liabilities and Net Assets

#### 1. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported changes in District net assets during the reporting period. Actual results could differ from those estimates.

#### 2. Cash and Cash Equivalents

Substantially all of District's cash is invested in interest bearing cash accounts. The District considers all highly liquid investments with initial maturities of three months or less to be cash equivalents.

#### **3.** Investments and Investment Policy

The District has adopted an investment policy directing the District Manager to deposit funds in financial institutions.

Changes in fair value that occur during a fiscal year are recognized as unrealized gains or losses and reported for that fiscal year. Investment income comprises interest earnings, changes in fair value, and any gains or losses realized upon the liquidation or sale of investments.

# (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### C. Assets, Liabilities and Net Assets, continued

#### 4. Property Taxes and Assessments

The County of Santa Clara's Assessor's Office assesses all real and personal property within the County each year. The County of Santa Clara Tax Collector's Office bills and collects the District's share of property taxes. The County of Santa Clara Treasurer's Office remits current and delinquent property tax collections to the District throughout the year. Property tax in California is levied in accordance with Article 13A of the State Constitution at one percent (1%) of countywide assessed valuations.

Property taxes receivable at year-end are related to property taxes collected by the County of Santa Clara which have not been credited to the District's cash balance as of June 30<sup>th</sup>. The property tax calendar is as follows:

Lien date	June 30
Levy date	July 1
Due dates	November 1 and February 1
Collection dates	December 10 and April 10

#### 5. Materials and Supplies Inventory

Materials and supplies inventory consists primarily of urns and vaults. Inventory is valued at cost using the first-in-first-out (FIFO) method. Inventory items are charged to expense at the time that individual items are withdrawn from inventory or consumed.

#### 6. Prepaid Expenses

Certain payments to vendors reflects costs or deposits applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

#### 7. Capital Assets

Capital assets are recorded in the government-wide financial statements. Included in capital assets are land, building, building improvements, equipment and furniture and fixtures. District policy has set the capitalization threshold for reporting capital assets at \$2,500. Donated assets are recorded at estimated fair market value at the date of donation. Capital outlay is recorded as expenditures of the General Fund and as assets in the government-wide financial statements to the extent the District's capitalization threshold is met. Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets as follows:

- Buildings operations 17 years
- Land improvements 17.5 years
- Machinery and equipment 20 years
- Rental property 10 to 20 years
- Structures and improvements 5 to 15 years

#### 8. Compensated Absences

The District's policy is to permit full time employees to accumulate earned vacation and sick leave. Accumulation rates vary by employee and range from 40 hours to 160 hours based on hours worked. Employees may accumulate vacation from year-to-year.

# (1) Reporting Entity and Summary of Significant Accounting Policies, continued

#### C. Assets, Liabilities and Net Assets, continued

#### 9. Net Assets

The financial statements utilize a net assets presentation. Net assets are categorized as follows:

- Net Investment in Capital Assets This component of net assets consists of capital assets, net of accumulated depreciation and reduced by any outstanding debt outstanding against the acquisition, construction or improvement of those assets.
- **Restricted Net Assets** This component of net assets consists of constraints placed on net assets use through external constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Assets This component of net assets consists of net assets that do not meet the definition of *restricted* or *net investment in capital assets*.

# (2) Cash and Cash Equivalents

Cash and investments as of June 30, 2010, are classified in the accompanying financial statements as follows:

Cash and cash equivalents Restricted cash and cash equivalents	\$	628,127 1,359,896
Restricted investments	_	3,937,061
Total Cash and Investments	\$	5,925,084
Cash and investments as of June 30, 2010, consist of the following:		
Cash on hand	\$	100
Deposits with financial institutions		348,886
Investments	_	5,576,098
Total cash and investments	\$ _	5,925,084

# (2) Cash and Cash Equivalents, continued

#### Investments Authorized by the California Government Code and the District's Investment Policy

The table below identifies the investment types that are authorized by the District in accordance with the California Government Code (or the District's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the District's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the District, rather than the general provisions of the California Government Code or the District's investment policy.

		Maximum	Maximum
Authorized	Maximum	Percentage	Investment
Investment Types	Maturity *	Of Portfolio	in One Issuer
Local Agency Bonds	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptances	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Medium-Term Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Funds	N/A	20%	10%
Santa Clara County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
		Tella Centine 52(01	

\* Unless approved by Board of Trustees pursuant to Government Code Section 53601.

# Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF).

The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. Of the bank balance, up to \$250,000 is federally insured.

# (2) Cash and Cash Equivalents, continued

# Santa Clara County Pooled Investment Fund

The cash with the Santa Clara County Pooled Investment Fund is managed by the County's Budget and Finance office. Property taxes collected for the District are deposited in this account along with deposits from District operations. The majority of expenses of the District are processed through this account.

The fair value of participants' position in the Pool is not the same as the value of the pooled shares. The method used to determine the value of participants' equity withdrawn is based on the book value, amortized cost plus accrued interest of the participants' percentage participation at the date of such withdrawal. The County has not provided nor obtained any legally binding guarantees during the fiscal year ending June 30, 2010 to support the valuation.

State statues and County policy authorize the County to invest in obligations of the U.S. Treasury, Federal agencies, a U.S. Government-sponsored enterprise, the State of California, local government agencies, commercial paper rated A-1 by Standard and Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, reverse repurchase agreements, guaranteed investment contracts, bond anticipation notes, medium term corporate bonds and negotiable certificates of deposit issued by national and State licensed or chartered banks or Federal or State savings and loan associations.

Pooled investments, including U.S Treasury and Agency securities, are carried at fair value based on the current market prices received from an independent registered investment advisor. Other County investments in the U.S. Treasury and Agency securities are carried at fair value based on quoted market prices. Repurchase agreements are carried at fair value based on quoted market prices, except for repurchase agreements maturing in 90 days of June 30, which are carried at cost. Bond anticipation notes are carried at fair value. Commercial paper is carried at amortized cost. Investments in bankers' acceptances and nonparticipating guaranteed investment contracts are carried at cost. Participating guaranteed investment contracts are carried at fair value based on net realizable value. Mutual funds are carried at fair value based on the funds' share price. Local Agency Obligations are carried at fair value based on the value of each participating dollar.

The County of Santa Clara's bank deposits are either Federally insured or collateralized in accordance with the California Government Code. Pool detail is included in the County of Santa Clara's Comprehensive Annual Financial Report (CAFR). Copies of the CAFR may be obtained from the County of Santa Clara Budget and Finance Office – 70 West Hedding Street – San Jose, CA 95110.

#### Investment in State Investment Pool

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the District's investment in this pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

# (2) Cash and Cash Equivalents, continued

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio matures or comes close to maturity evenly over time as necessary to provide requirements for cash flow and liquidity needed for operations. Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity date:

Maturities of investments at June 30, 2010, consisted of the following:

			Remaning Maturity (in Months)				
		Total	12 Months	13 to 24	25-60	More than	
Investment Type		Investment	Or Less	Months	Months	60 Months	
Local Agency Investment Fund	\$	907,613	907,613	-	-	-	
Money market funds		67,111	67,111	-	-	-	
Santa Clara County Investment Pool		731,424	731,424	-	-	-	
Certificates-of-deposit		1,486,962	528,005	359,802	599,155	-	
Medium-term notes		908,717	143,817	172,686	469,655	122,559	
FHLB		106,406	-	-	-	106,406	
FHLMC		400,258	-	-	-	400,258	
FMAC		286,264	-	-	-	286,264	
FMNA		50,624	-	-	-	50,624	
FNMA		186,171	5,793	7,906	-	172,472	
GNMA	-	444,548	-			444,548	
Total	\$	5,576,098	2,383,763	540,394	1,068,810	1,583,131	

# Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code and the actual rating as of year end for each investment type.

Credit ratings of investments as of June 30, 2010, were as follows:

Investment Type		Minimum			Exempt	Rating as of Year End	
		Total Investment	Legal Rating		or Not Rated	AAA	AA+ to A
Local Agency Investment Fund	\$	907,613	N/A	\$	907,613	-	-
Money market funds		67,111	AAA		-	67,111	-
Santa Clara County Investment Pool		731,424	N/A		731,424	-	-
Certificates-of-deposit		1,486,962	N/A		1,486,962	-	-
Medium-term notes		908,717	А		-	-	908,717
FHLB		106,406	AAA		-	106,406	-
FHLMC		400,258	AAA		-	400,258	-
FMAC		286,264	AAA		-	286,264	-
FMNA		50,624	AAA		-	50,624	-
FNMA		186,171	AAA		-	186,171	-
GNMA	-	444,548	AAA	_	-	444,548	
Total	\$	5,576,098		\$	3,125,999	1,541,382	908,717

# (3) Capital Assets

Changes in capital assets for the year were as follows:

	_	Balance 2009	Additions	Deletions/ Transfers	Balance 2010
Non-depreciable assets:					
Land	\$	1,690,157	-	-	1,690,157
Construction in process	_	84,947	91,555	(176,502)	
Total non-depreciable assets	_	1,775,104	91,555	(176,502)	1,690,157
Depreciable assets:					
Building – operations		221,225	-	-	221,225
Land improvements		409,668	176,502	-	586,170
Machinery and equipment		105,681	-	-	105,681
Office furniture and equipment		28,208	-	-	28,208
Rental property		92,959	-	-	92,959
Structures and improvements	_	578,403			578,403
Total depreciable assets	_	1,436,144	176,502		1,612,646
Accumulated depreciation:					
Building – operations		(127,184)	(13,013)	-	(140,197)
Land improvements		(372,829)	(29,293)	-	(402,122)
Machinery and equipment		(98,859)	(3,559)	-	(102,418)
Office furniture and equipment		(27,407)	(601)	-	(28,008)
Rental property		(80,447)	(2,087)	-	(82,534)
Structures and improvements	_	(251,696)	(35,098)	-	(286,794)
Total accumulated depreciation	_	(958,422)	(83,651)		(1,042,073)
Total depreciable assets, net	_	477,722	92,851		570,573
Total capital assets, net	\$	2,252,826			2,260,730

Capital asset additions for 2010 included \$91,555 for construction of the water well.

#### (4) Compensated Absences

Changes in compensated absences were as follows:

Balance at beginning of year Additions	\$	12,686 6.849
Payments to employees	_	(4,864)
Balance at end of year	\$	14,671

#### (5) Reserves and Designations of Fund Balance

The District has established reserves and designations of its fund balance. Reservations of fund balance represent amounts that are not appropriable for future expenditures or are legally segregated for a specific purpose. Designations of fund balance represent tentative plans for financial resource utilization in a future period. Such plans are subject to change and may not result in expenditures for the indicated purpose. The District's reserves and designations of fund balance are explained below as to the nature and purpose of each reserve and designation.

a. **Reserved for inventory:** This reserve is provided to indicate that amounts reserved for inventory are not "available" as a resource to meet expenditures in the coming year.

# (5) Reserves and Designations of Fund Balance, continued

- b. **Reserved for capital projects:** This reserve is provided to indicate the amounts reserved for capital projects are not "available" as a resource to meet expenditures in the coming year.
- c. **Reserved for endowment:** This reserve is provided to indicate the amounts reserved for endowment are not "available" as a resource to meet expenditures in the coming year.
- d. **Reserved for pre-need:** This reserve is provided to indicate the amounts reserved for future burial services are not "available" as a resource to meet expenditures in the coming year.
- e. **Designated for cemetery operations:** These funds are designated for future cemetery operations as determined by the Board of Trustees.

# (6) **Property Taxes and Sale of a Receivable**

Under the provisions of the State of California Proposition 1A and as part of the 2010 fiscal year State of California budget package passed by the California State Legislature on July 28, 2009, the State of California borrowed 8.0% of the amount of property tax revenue apportioned to cities, counties and special districts. The State of California is required to repay this borrowing plus interest by June 30, 2013. After repayment of this initial borrowing, the California State Legislature may consider only one additional borrowing within a ten-year period. The amount of the borrowing pertaining to the District was \$52,032.

Authorized with the 2010 fiscal year State of California budget package, the State of California Proposition 1A Securitization Program (Securitization Program) was instituted by the California Statewide Communities Development Authority (California Communities), a joint-powers authority sponsored by the California State Association of Counties and the League of California Cities, to enable local governments to sell their State of California Proposition 1A receivables to California Communities. Under the Securitization Program, California Communities simultaneously purchased the State of California Proposition 1A receivables and issued bonds (Prop 1A Bonds) to provide California local governmental agencies with cash proceeds in two equal installments, on January 15, 2010 and May 3, 2010. The purchase price paid to the California local governmental agencies equaled 100% of the amount of the property tax reduction. All transaction costs of the issuance and interest were paid by the State of California. Participating California local governmental agencies have no obligation on the bonds and no credit exposure to the State of California. The District participated in the Securitization Program and accordingly property tax revenue has been recorded in the same manner as if the State of California had not exercised its rights under State of California Proposition 1A. The receivable sale proceeds were equal to the book value of the property tax reduction for each agency and, as a result, no gain or loss was recorded to recognize these proceeds.

#### (7) Risk Management

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District, as a member of the Special District Risk Management Authority (SDRMA), has purchased various insurance policies to manage the potential liabilities that may occur from the previously named sources. SDRMA's purpose is to arrange and administer programs of self-insured losses and to purchase excess insurance coverage. At June 30, 2010, the District participated in the liability and property programs of the SDRMA as follows:

- General and auto personal injury and property damage, public officials and employees errors and omissions, employment practices, and employee benefits liablity: Total risk financing limits of \$2.5 million, combined single limit at \$2.5 million per occurrence.
- Employee dishonesty coverage up to \$400,000 per loss includes public employee dishonesty, forgery or alteration and theft, disappearance and destruction coverages.

# (7) Risk Management, continued

- Property loss is paid at the replacement cost for property on file, if replaced within two years after the loss, otherwise paid on an actual cash value basis, to a combined total of \$1.0 billion per occurrence.
- Boiler and machinery coverage for the replacement cost up to \$100 million per occurrence, subject to a \$1,000 deductible.
- Comprehensive and collision coverage on selected trailers, ACV limits; fully self-funded by the SDRMA.
- Uninsured/underinsured motorists bodily injury coverage to a combined total of \$750,000 per accident.
- Public officials personal liability up to \$500,000 each occurrence, with an annual aggregate of \$500,000 per each elected/appointed official to which this coverage applies, subject to the terms, conditions and exclusions as provided in the Memorandum of Coverages, deductible of \$500 per claim.
- Workers' compensation insurance up to California statutory limits for all work related injuries/illnesses covered by California law.

Settled claims have not exceeded any of the coverage amounts in any of the last three fiscal years and there were no reductions in the District's insurance coverage during the years ending June 30, 2010, 2009 and 2008. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonably estimated net of the respective insurance coverage. Liabilities include an amount for claims that have been incurred but not reported (IBNR). There were no IBNR claims payable as of June 30, 2010, 2009 or 2008.

# (8) Governmental Accounting Standards Board Statements Issued, Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements prior to June 30, 2010, that has effective dates that may impact future financial presentations.

#### Governmental Accounting Standards Board Statement No. 54

In February 2009, the GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. This statement is not effective for this Authority until the fiscal year ended June 30, 2011. This statement is not expected to have a significant impact on the presentation of the Authority's financial statements.

# (9) Commitments and Contingencies

#### Litigation

In the ordinary course of operations, the District is subject to claims and litigation from outside parties. After consultation with legal counsel, the District believes the ultimate outcome of such matters, if any, will not materially affect its financial condition.

# **Required Supplementary Information**

# Saratoga Cemetery District Budgetary Comparison Schedule – General Fund For the Year Ended June 30, 2010

	_	Adopted Original Budget	Board Approved Changes	Revised Budget	Actual Budgetary Basis	Variance Positive (Negative)
Expenditures/Expenses:						
Cemetery operations:						
Salaries and wages	\$	206,340	-	206,340	218,359	(12,019)
Materials and supplies	_	250,765		250,765	248,525	2,240
Total expenditures/expenses	_	457,105		457,105	466,884	(9,779)
Program revenues:						
Charges for services – cemetery operations	_	125,000		125,000	153,601	28,601
Total program revenues	_	125,000		125,000	153,601	28,601
General revenues:						
Property taxes		650,000	-	650,000	643,892	(6,108)
Interest earnings		10,000	-	10,000	3,279	(6,721)
Other	_	2,000		2,000		(2,000)
Total general revenues	_	662,000		662,000	647,171	(14,829)
Total revenues	_	787,000		787,000	800,772	13,772
Excess(Deficiency) of revenues over(under) expenditures		329,895	-	329,895	333,888	3,993
Other financing sources(uses):						
Transfers in(out)	_	-			137	137
Net change in fund balance		329,895		329,895	334,025	4,130
Fund balance – beginning of year	_	288,042		288,042	288,042	
Fund balance – end of year	\$	617,937		617,937	622,067	

# Notes to Required Supplementary Information

# (1) Budgets and Budgetary Data

The District follows specific procedures in establishing the budgetary data reflected in the financial statements. Each year the District's General Manager prepare and submit an operating budget to the Board of Trustees for the General Fund no later than June of each year. The basis used to prepare the budget does not differ substantially from the modified accrual basis of accounting. The adopted budget becomes operative on July 1. The Board of Trustees must approve all supplemental appropriations to the budget and transfers between major accounts. The District's annual budget is presented as a balanced budget (inflows and reserves equal outflows and reserves) adopted for the General Fund at the detailed expenditure-type level.

The District presents a comparison of the annual budget to actual results for the General Fund at the functional expenditure-type major object level for financial reporting purposes. The budgeted expenditure amounts represent the adopted budget. No Board approved supplemental appropriations were made. The budgeted revenue amounts represent the adopted budget as originally approved.

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# **Report on Compliance and Internal Controls**



Charles Z. Fedak & Company

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# Independent Auditor's Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Trustees Saratoga Cemetery District Saratoga, California

We have audited the basic financial statements of the Saratoga Cemetery District (District) as of and for the year ended June 30, 2010, and have issued our report thereon dated September 16, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control. A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control. Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Trustees and management and is not intended to be and should not be used by anyone other than these specified parties.

September 16, 2010 Cypress, California

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